

Message Text

SECRET

PAGE 01 USUN N 01595 01 OF 02 220008Z
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FM USMISSION USUN NEW YORK
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S E C R E T SECTION 01 OF 02 USUN NEW YORK 01595

NODIS

E.O. 11652: GDS
TAGS: PGOV, PORG, CY, TU, UN
SUBJECT: CYPRUS NEGOTIATIONS

1. IN CONVERSATION WITH WALDHEIM AND URQUHART APRIL 20, AMBASSADOR LEONARD FOUND THEM BOTH EXTREMELY PESSIMISTIC ABOUT PROSPECTS FOR CYPRUS NEGOTIATIONS. WALDHEIM CONFIDED THAT IN A ONE-ON-ONE MEETING WITH KYPRIANOU THE LATTER HAD TOLD HIM QUITE PLAINLY THAT IF WALDHEIM CONVENES INTERCOMMUNAL NEGOTIATIONS KYPRIANOU WILL NOT REPEAT NOT SEND A REPRESENTATIVE. THIS INFORMATION IS OBVIOUSLY VERY SENSITIVE; IN FACT, URQUHART APPEARED TO BE UNAWARE OF IT, THOUGH NOT SURPRISED, WHEN LEONARD REPEATED WALDHEIM'S REMARK. NEITHER URQUHART NOR WALDHEIM SEE ANYTHING THAT THE UN CAN DO AT THIS STAGE TO BRING ABOUT NEGOTIATIONS AND WILL APPRECIATE ANY COUNSEL THE SECRETARY AND THE DEPARTMENT CAN OFFER.

2. ON APRIL 21 ASSISTANT SECRETARY MAYNES DISCUSSED CYPRUS WITH WALDHEIM --DETAILS FOLLOW SEPTTEL-- AND THE SYG PRESENTED TO MAYNES THE FOLLOWING QUOTED LETTER TO THE SECRETARY CONFIRMING KYPRIANOU'S EXTREMELY NEGATIVE RESPONSE TO THE TURKISH PROPOSAL.

3. QUOTE: DEAR CY, THANK YOU FOR YOUR MESSAGE OF
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PAGE 02 USUN N 01595 01 OF 02 220008Z

APRIL 19TH, WHICH I RECEIVED ON MY RETURN TO NEW YORK ON THE EVENING OF THAT DAY. PARA. YOU WILL, I AM SURE, ALREADY HAVE BEEN INFORMED OF THE DEVELOPMENTS OVER CYPRUS IN THE LAST FEW DAYS. AFTER THREE VERY DIFFICULT MEETINGS WITH THE TURKISH CYPRIOT REPRESENTATIVES IN VIENNA, I GAVE THE TURKISH CYPRIOT PROPOSALS PERSONALLY TO PRESIDENT KYPRIANOU DURING A STOP-

OVER IN NICOSIA ON MY WAY BACK FROM THE MIDDLE EAST TO NEW YORK ON 19 APRIL. AS I HAD ANTICIPATED, PRESIDENT KYPRIANOU'S REACTION WAS EXTREMELY NEGATIVE TO BOTH THE CONSTITUTIONAL AND TERRITORIAL PROPOSALS, AND YOU WILL CERTAINLY HAVE SEEN WHAT HE HAD TO SAY ABOUT THEM PUBLICLY. KYPRIANOU COMPLETELY REJECTED THE TURKISH CYPRIOT PROPOSALS AS A BASIS FOR FURTHER NEGOTIATIONS, BUT I AGREED WITH HIM THAT IN MY OWN STATEMENTS I WOULD SAY THAT I WOULD REMAIN IN TOUCH WITH THE PARTIES AND WOULD BE CONSIDERING FURTHER STEPS IN THE NEXT FEW DAYS. THIS AVOIDED THE IMPRESSION OF A TOTAL BREAKDOWN OF THE NEGOTIATING PROCESS, AT LEAST FOR THE TIME BEING. PARA. QUITE FRANKLY, I VERY MUCH DOUBT THE USEFULNESS OF CONVENING ANOTHER SESSION OF THE INTERCOMMUNAL TALKS IN THE NEAR FUTURE. BOTH SIDES ARE SO PREOCCUPIED WITH THE UNITED STATES CONGRESS PROCEEDINGS OVER THE ARMS EMBARGO ON TURKEY, THAT THE ACTUAL NEGOTIATION OF A SETTLEMENT IN CYPRUS HAS BECOME ALMOST A SECONDARY PROBLEM. IN THESE CIRCUMSTANCES I DO NOT BELIEVE THAT IT WOULD BE EITHER REALISTIC OR PRODUCTIVE TO HAVE A NEW ROUND OF TALKS AT THE PRESENT TIME. IN FACT, PRESIDENT KYPRIANOU INFORMED ME CONFIDENTIALLY THAT IF I WERE TO SUMMON ANOTHER ROUND, HE WOULD NOT FIND IT POSSIBLE TO SEND A REPRESENTATIVE. PARA. MY INTENTION, THEREFORE, IS TO LET THE DUST SETTLE FOR A FEW DAYS AND TO SEE WHAT THE FINAL POSITIONS OF THE TWO SIDES ARE NOW THAT THE TURKISH
SECRET

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PAGE 03 USUN N 01595 01 OF 02 220008Z

CYPRIOT PROPOSALS HAVE BEEN TABLED. BY THAT TIME, MY NEW SPECIAL REPRESENTATIVE IN CYPRUS, MR. GALINDO POHL, WILL HAVE TAKEN UP HIS DUTIES, AND I WOULD INSTRUCT HIM WITH THE NECESSARY TECHNICAL HELP, TO STUDY VERY CAREFULLY THE CONSTITUTIONAL PROPOSALS, AND TO EXPLORE INFORMALLY WITH BOTH SIDES ANY POSSIBLE WAYS IN WHICH THEY CAN BE AMENDED SO AS TO FORM AN ACCEPTABLE BASIS FOR NEGOTIATIONS. AS REGARDS THE TERRITORIAL PROBLEM, I DOUBT WHETHER THE GREEK CYPRIOTS WOULD EVER ACCEPT THE PRESENT TURKISH CYPRIOT PROPOSALS, EVEN AS AN INITIAL BARGAINING POSITION. WE SHOULD HAVE TO EXPLORE, THEREFORE, THE POSSIBILITIES OF SOME EXTRA ELEMENT, PERHAPS OVER VAROSHA, TO BE PUT FORWARD BY THE TURKISH CYPRIOT SIDE AS AN INDUCEMENT TO THE GREEK CYPRIOT SIDE TO ENTER INTO THE NEGOTIATING PROCESS AGAIN. ANOTHER ELEMENT TO BE EXPLORED IS THE REINTRODUCTION OF GREEK CYPRIOT PROPOSALS AS A BASIS FOR NEGOTIATION, ALTHOUGH WHEN I RAISED THIS MATTER, KYPRIANOU IMMEDIATELY REFERRED TO THEIR OWN PROPOSALS MADE IN VIENNA LAST YEAR. I BELIEVE THAT SOME PREPARATORY ACTIVITY SUCH AS THIS WOULD BE ESSENTIAL BEFORE CONSIDERING FORMALLY RECONVENING THE INTERCOMMUNAL TALKS. PARA. NATURALLY, I WOULD BE MOST INTERESTED IN

YOUR OWN VIEWS AS TO THE SITUATION AND THE MEANS BY WHICH
WE CAN GET OUT OF THE PRESENT NEAR-STALEMATE. PARA. MY
MY VISIT TO LEBANON AND ISRAEL WAS AT THE SAME TIME
FASCINATING, USEFUL AND SOMEWHAT DISTURBING. I HAVE
ALREADY DISCUSSED IT AT SOME LENGTH WITH AMBASSADORS
YOUNG AND LEONARD, BUT WOULD BE GLAD TO HAVE AN OPPORTUNITY
TO TALK TO YOU PERSONALLY ABOUT IT AFTER YOUR RETURN TO
THE UNITED STATES. PARA. WITH WARMEST REGARDS, PARA

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PAGE 01 USUN N 01595 02 OF 02 220008Z
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S E C R E T SECTION 02 OF 02 USUN NEW YORK 01595

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YOURS SINCERELY, KURT WALDHEIM. LETTER IS DATED
APRIL 21, 1978. YOUNG

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